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IN THE HOUSE OF REPRESENTATIVES

HOUSE BILL NO. 172

BY REVENUE AND TAXATION COMMITTEE

AN ACT

1	AN ACT
2	RELATING TO THE IDAHO REIMBURSEMENT INCENTIVE ACT; AMENDING SECTION
3	67-4738, IDAHO CODE, TO REVISE THE DEFINITION OF "NEW JOBS" AND TO MAKE
4	TECHNICAL CORRECTIONS; AMENDING SECTION 67-4739, IDAHO CODE, TO REVISE
5	APPLICATION REQUIREMENTS; AMENDING SECTION 67-4740, IDAHO CODE, TO
6	REVISE THE AGREEMENT WITH THE APPLICANT AND TO MAKE TECHNICAL CORREC-
7	TIONS; AND AMENDING SECTION 67-4741, IDAHO CODE, TO REVISE APPLICANT
8	REPORTING REOUIREMENTS AND TO MAKE A TECHNICAL CORRECTION.

Be It Enacted by the Legislature of the State of Idaho:

SECTION 1. That Section 67-4738, Idaho Code, be, and the same is hereby amended to read as follows:

67-4738. DEFINITIONS. As used in sections 67-4737 through 67-4744, Idaho Code:

- (1) "Applicant" means a business entity that intends to create new jobs and submits an application for reimbursement to the department in accordance with this act.
- (2) "Application" means a form approved by the director of the department containing all information required by the provisions of this act.
- (3) "Approved percentage" means the amount of new state revenue the applicant is entitled to receive in the form of a tax credit over the term of the project. The approved percentage shall not exceed thirty percent (30%) of the new state revenue over the term of the project subject to the criteria as established by rules.
- (4) "Business entity" means a single business, a separate division, branch or identifiable segment, or a group of businesses related through ownership pursuant to section 267 of the Internal Revenue Code. For the purpose of this subsection, a "separate division, branch, or identifiable segment" shall be deemed to exist if, prior to the date of application, the income and expense attributable to such "separate division, branch, or identifiable segment" could be separately ascertained from the books of accounts and records.
- (5) "Community match" means a commitment by the local government that demonstrates its active support of the applicant creating new jobs in its jurisdiction. Such match may include, but shall not be limited to, a contribution of money, fee waivers, in-kind services, the provision of infrastructure or a combination thereof. Such match shall also include a letter of commitment by the governing elected officials of the jurisdiction detailing the local government's support that shall be included as part of an application.
- (6) "Council" means the economic advisory council created pursuant to chapter 47, title 67, Idaho Code.
 - (7) "Department" means the Idaho department of commerce.
 - (8) "Director" means the director of the Idaho department of commerce.

(9) "Full-time job" means a job in which an individual is employed by the applicant and performs such duties at least thirty (30) hours per week.

- (10) "Meaningful project" means an expansion of an existing business located in Idaho or the creation of new business operations in Idaho that generate the minimum required new jobs and otherwise qualify under the provisions of this act.
- (11) "Minimum new jobs" means new jobs created by the applicant that shall be not less than twenty (20) such jobs over the term of the project if created within a rural community, or not less than fifty (50) such jobs over the term of the project if created within an urban community. An applicant will not be eligible for tax credit during the term of the project until the minimum new jobs have been added.
- (12) "New jobs" means new jobs created in Idaho in accordance with this act that are nonseasonal, full-time jobs that collectively pay an average annual wages that equals or exceeds the average annual county wage where the jobs will be created of the county with jurisdiction over the local government providing the applicant's community match. For purposes of this act, a job that shifts from one (1) location within the state of Idaho to another location shall not be considered a new job. New jobs must exceed the applicant's maximum number of full-time jobs in Idaho during the twelve (12) months immediately preceding the date of application.
- (13) "New state revenue" means the Idaho portion of state corporate income tax, personal income tax and sales and use tax that is paid by the applicant in excess of those taxes paid at the date of application and is attributable only to the new growth upon which the application is based. New state revenue does not include taxes paid during the term that is attributable to those operations that existed prior to the application. New state revenue shall include:
 - (a) Incremental new state sales and use tax revenues as governed by chapter 36, title 63, Idaho Code, that have been paid by the applicant on their own purchases as a result of a meaningful project;
 - (b) Incremental new state income tax, including income tax generated by corporations, pass-through entities, as defined in section 63-3006C, Idaho Code, or proprietorships, pursuant to chapter 30, title 63, Idaho Code, that have been paid by an applicant as a result of a meaningful project;
 - (c) Incremental new state personal income taxes, as governed by chapter 30, title 63, Idaho Code, withheld on behalf of the applicant's employees, resulting from new jobs in a meaningful project, as evidenced by payroll withholding records indicating the amount of employee income taxes withheld and transmitted to the tax commission. Incremental new state personal income taxes shall not exceed the maximum allowable percentage of gross wages paid during a corresponding period that shall be the lesser of seven percent (7%) or the highest incremental state income tax rate.
- (14) "Rural community" means, at the time of application, a city with a population of less than twenty-five thousand (25,000) persons or an unincorporated area within a county.
 - (15) "Tax commission" means the Idaho state tax commission.

- (16) "Tax credit" means a refundable tax credit authorized by the director of the department. The tax commission shall make a refund to an applicant that is granted a tax credit under this section if the amount of the tax credit exceeds the applicant's tax liability for a taxable year. The credit may be used as a credit against the income or franchise tax contained in chapter 30, title 63, Idaho Code.
- (17) "Tax credit amount" means the amount the department authorizes as a tax credit for a taxable year.
- (18) "Term of project" or "term" means the number of years an applicant is authorized to receive a tax credit under this act that shall not exceed fifteen (15) years subject to the criteria as established by rules.
- (19) "Urban community" means, at the time of application, a city with a population of at least twenty-five thousand (25,000), provided however, that a city of less than twenty-five thousand (25,000) that is adjoining an urban community shall be considered urban.
- SECTION 2. That Section 67-4739, Idaho Code, be, and the same is hereby amended to read as follows:
- 67-4739. APPLICATION -- PROCESS -- AGREEMENTS -- REIMBURSEMENT. (1) A business entity may claim a refundable tax credit for creating a minimum number of new jobs in the state of Idaho. In order to be considered for participation, an applicant or its designated representative must submit an application to the director and shall include:
 - (a) A complete description of the proposed project and the economic benefit that will accrue to the state as a result of the project;
 - (b) A description or explanation of whether the project will occur or how it will be altered if the tax credit application is denied by the council;
 - (c) Proof of a community match;

- (d) An affidavit A letter from the tax commission confirming that the applicant is in good standing in the state of Idaho and is not in unresolved arrears in the payment of any state tax or fee administered by the tax commission;
- (e) A detailed statement with an estimate of Idaho goods and services to be consumed or purchased by the applicant during the term;
- (f) Known or expected detriments to the state or existing industries in the state;
- (g) An anticipated project inception date and proposed schedule of progress;
- (h) Proposed performance requirements and measurements that must be met prior to issuance of the tax credit;
- (i) A detailed description of the proposed capital investment;
- (j) A detailed description of jobs to be created, an approximation of the number of such jobs to be created and the projected <u>average</u> wages to be paid for such jobs; and
- (k) A detailed description of the estimated new state tax revenues to be generated by the project:
- (1) Identification of any individual or entity included within the application that is entitled to a rebate pursuant to section 63-3641 or

- 63-4408, Idaho Code, or is required to obtain a separate seller's permit pursuant to chapter 36, title 63, Idaho Code; and
- $\underline{\text{(m)}}$ The federal employer identification or social security number for each individual or entity stated as the business entity in the agreement.
- (2) Upon satisfaction by the director that all requirements are met pursuant to this chapter, the director shall submit such application to the council. The council shall review the application, may request additional information and shall approve or reject the application. An approval or rejection from the council shall not be considered a contested case pursuant to chapter 52, title 67, Idaho Code; provided, however, that nothing in this section shall prohibit an aggrieved applicant from seeking judicial review as provided in chapter 52, title 67, Idaho Code.
- (3) If the council approves the application, the council shall instruct the director to enter into an agreement with the applicant with the terms of the council's approval. If the council rejects an application, the applicant may reapply with a new application.
- (4) In the event a member of the council has a conflict of interest on an application that is before the council, the member shall fully disclose it to the council and abstain from any vote on the application.
- SECTION 3. That Section 67-4740, Idaho Code, be, and the same is hereby amended to read as follows:
- 67-4740. AGREEMENT WITH APPLICANT. (1) With instruction from the council, and in accordance with criteria as established by rules, the director of the department shall enter into a reimbursement incentive agreement with the applicant, provided the agreement defines the following in addition to the terms as approved by the council:
 - (a) The term of the agreement \underline{L} which in no case shall exceed fifteen (15) years;
 - (b) The projected new state revenues to be generated during the term of the project;
 - (c) The method and recordkeeping requirements to be used by the applicant to determine the new state revenue paid by the applicant. The approved tax credit percentage applied to new state revenue each year the applicant is entitled to receive the reimbursement during the term of the project;
 - (d) The projected new jobs;

- (e) The terms and conditions of any and all requirements and measurements that must be met prior to the issuance of a tax credit authorization;
- (f) The agreed upon and necessary proof of compliance required prior to tax credit issuance. Proof of compliance provided by the applicant must be adequate to demonstrate to the director that all requirements and measurements have been met for the applicant to receive the tax credit;
- (g) The consequences of default by the applicant;
- (h) The period to be used to determine the taxes paid at the date of application;
- (i) Identification of any individual or entity included within the application that is entitled to a rebate pursuant to section 63-3641 or

1 63-4408, Idaho Code, or is required to obtain a separate seller's permit 2 pursuant to chapter 36, title 63, Idaho Code.

- (j) The federal employer identification and social security number for each individual or entity included within the definition of business entity and that is included within the filing of the application; and
- (k) Identification of the individual or entity that is or will be claiming the refundable credit.
- SECTION 4. That Section 67-4741, Idaho Code, be, and the same is hereby amended to read as follows:
- 67-4741. APPLICANT'S ANNUAL REPORTING PROCEDURE. (1) On an annual basis during the term of the project, the applicant shall submit to the department reporting information outlined in the agreement that shall include, but not be limited to, the following:
 - (a) Supporting documentation of the new state revenues from the applicant's new project that were paid during the preceding $\frac{1}{2}$ vear;
 - (b) Supporting documentation of the new jobs that were created during the preceding calendar tax year;
 - (c) Known or expected detriments to the state or existing industries in the state; \dot{r}
 - (d) A document that expressly directs and authorizes the tax commission and department of labor to allow the department access to the applicant's returns and other information that may be necessary to verify or otherwise confirm the declared new state revenues;
 - (\underline{ed}) An affidavit A letter from the tax commission confirming that the applicant is in good standing in the state of Idaho and is not in unresolved arrears in the payment of any state tax or fee administered by the tax commission;
 - $(\underline{\pm e})$ Identification of any individual or entity included within the application that is entitled to a rebate pursuant to section 63-3641 or 63-4408, Idaho Code, or is required to obtain a separate seller's permit pursuant to chapter 36, title 63, Idaho Code; and
 - $(\underline{\mathfrak{g}\underline{f}})$ Supporting documentation that the business entity has satisfied the measurements and requirements outlined in the agreement.
- (2) If, after review and audit of the information provided by the applicant, or after review of the ongoing performance of the applicant, the department determines that the information is inadequate to provide a reasonable justification for authorizing or continuing a tax credit, the department shall:
 - (a) Deny the tax credit for such tax year;
 - (b) Terminate the agreement for failure to meet the performance standards established in the agreement; or
 - (c) Inform the applicant that the returns or other information are inadequate and request the applicant to submit additional documentation.
- (3) If, after review and/or audit of the information provided by the applicant, the department determines that the information provided by the applicant provides reasonable justification for authorizing a tax credit, the department shall, based upon the returns and other information:

- (a) Determine the amount of the tax credit to be granted to the applicant, which amount shall be the lowest approved percentage that will incentivize creation of new jobs and new state revenue;
- (b) Issue a tax credit authorization to the applicant; and

- (c) Provide a duplicate copy of the tax credit authorization to the tax commission.
- (4) No applicant may claim a tax credit unless the applicant has a tax credit authorization issued by the department. An applicant may claim a tax credit in the amount listed on the tax credit authorization on its tax return.